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NOTE

From: Presidency
To: Delegations

Subject: La Hulpe Declaration on the Future of the European Pillar of Social Rights
– *Revised draft Declaration*

Delegations will find attached the revised draft Declaration on the Future of the European Pillar of Social Rights, in view of the La Hulpe high-level conference on 15-16 April, which will be discussed at the Social Questions Working Party of 4 April 2024.

**La Hulpe Declaration on
the Future of the European Pillar of Social Rights**

A contribution to the Strategic Agenda 2024-2029

2nd draft 28.03.2024

Preamble

Commitment to the European Social Model

1. We underline the importance of Europe's unique social market economy, combining the pursuit of a highly productive, competitive and innovative economy, attractive for investments, and fostered by a dynamic single market, aiming at full employment and social progress, and a high level of protection, in line with Article 3 TEU and the objectives listed in Article 151 TFEU. We are steadfast in our resolve in the pursuit of a Social Europe, with the aim of creating opportunities and social progress for all, ensuring quality jobs, reducing poverty and inequalities and fostering a just and fair transition to climate-neutrality, building on the Charter of Fundamental Rights of the European Union, the European Social Charter of the Council of Europe and the International Labour Organisation Centenary Declaration for the Future of Work.

EU welfare states: Resilience in the Face of Adversity

2. In recent years, the European Union has been challenged by an unprecedented series of crises, such as the COVID-19 pandemic, the rapidly unfolding climate crises and environmental degradation, the repercussions of Russia's war of aggression against Ukraine, the changes in the geopolitical context, and the steep rise in high inflation and the subsequent cost of living crisis. Well-functioning labour markets, resilient businesses, robust health systems, inclusive social protection systems and access to affordable and quality public services and services of general interest played an essential role in mitigating the impact of these crises, by protecting millions of people, businesses and jobs, and by reinforcing the resilience of our economy, allowing for a fast recovery.

The Compass: the European Pillar of Social Rights

3. After its proclamation by the European Parliament, the Council, and the Commission in 2017, the European Pillar of Social Rights has been serving as a compass to provide guidance in addressing common employment, skills, and social challenges, and to foster upward convergence in working and living conditions in the Union. As reaffirmed by the EU Leaders in the Porto Declaration in 2021, the implementation of the Pillar at Union and Member State level is a shared political commitment and responsibility, with due regard to their respective competences and the principles of subsidiarity and proportionality. The 20 principles of the Pillar are meant to be implemented taking due account of different socioeconomic contexts, the diversity of national systems and the role and autonomy of the social partners.

Prioritising the European Pillar of Social Rights

4. We underline that progressing on the implementation of the Pillar at the appropriate level should remain a key priority for the European Union, and the Member States as well as for candidate countries. Reaching its employment, training and poverty reduction headline targets by 2030 is paramount. The Pillar continues to provide the map to navigate today's megatrends and shape related policy responses. Amidst the digital and green transitions, the Pillar fosters the preservation of workers' rights, gender equality, equitable opportunities for skilling, reskilling and upskilling, fair working conditions, adequate social protection and inclusion, and accessible healthcare. The Pillar shall serve as our compass for fostering a fair transition, ensuring that no one is left behind. As demographic shifts unfold, the Pillar provides a framework for adapting policies, promoting active and healthy aging, and addressing the diverse needs of a changing workforce and an aging population, all while upholding principles of intergenerational fairness and solidarity.
5. In the face of such transitions, we reaffirm the right and freedom for everyone to access public services and services of general interest of high quality, including social services and essential services, which are crucial for social and territorial cohesion.

6. We reiterate that economic and social progress are intertwined, and the establishment of a European Pillar of Social Rights is part of wider efforts to build a more inclusive and sustainable growth model, and also contributes to the achievement of the Sustainable Development Goals. A more inclusive and sustainable growth model fosters social and territorial cohesion and contributes to improving Europe's competitiveness and making it a better place for companies, including SMEs and social economy enterprises, to invest, create decent jobs. In the face of declining productivity growth in the EU and persisting labour shortages and skills mismatches, negatively affecting EU competitiveness, we recall that well-designed social reforms and investments can have a potential positive impact on economic growth, through human capital and productivity gains and labour supply increase.
7. Against all the challenges outlined above, we recall the importance of a full transposition and adequate implementation of the several initiatives agreed upon since 2017, as well as effective monitoring of their continued effectiveness. We further invite the European Commission to review and assess the 2021 Pillar Action Plan in 2025, as foreseen, and to subsequently come forward with an updated action plan.

Upholding Social Dialogue as a Pillar of Democracy

8. We reaffirm the indispensable nature of effective social dialogue at the European Union level, as a fundamental component of the European social model and of our European democracy. It improves working conditions and contributes towards our shared goal of making the EU the best place to live, work and do business in. We stress that social dialogue and collective bargaining remain key tools in shaping the ongoing transitions. We call for a reinforcement of European cross-industry and sectorial social dialogue, continued support for the social partners and their agreements, and for the mainstreaming of social dialogue in EU policy making.

Empowering the Social Partners and Collective Bargaining

9. We recall the importance of guaranteeing the freedom of assembly and association, and workers and their representatives' right to information and consultation within their workplace and the right to collective bargaining and action. Trade unions' and employers' organisations shall enjoy adequate protection against any acts of interference by each other or each other's agents or members in their establishment, functioning or administration.
10. We recall the provisions of the Directive on adequate minimum wages to promote collective bargaining and to work towards progressively increasing the coverage when below 80 per cent. We look forward to the forthcoming appointment of a dedicated European Social Dialogue Envoy within the European Commission and the Pact for European Social Dialogue announced by the social partners. We reiterate our commitment to fully respect the prerogatives of trade unions and employers' organisations as the actors for social dialogue.

Acknowledgment of Civil Society's Role

11. We recognize the role of civil society, in particular regarding policies contributing to the fight against social and economic exclusion and inequalities, and regarding policies affecting underrepresented and vulnerable groups. We value its function in our democracies and stress the importance of safeguarding civic spaces to address the needs and ensure the efficient implementation of policies targeting these groups.

Equal opportunities and access to the labour market

12. In light of the widespread labour shortages and skills mismatches affecting all Member States further actions promoting a mindset of lifelong learning are needed, in line with the Barcelona Tripartite Statement. The right to quality and inclusive education, training and lifelong learning as set out in Principle 1 of the European Pillar of Social Rights is essential to help all working, unemployed and inactive people and upholding this right requires action. More specifically, we underline the importance of training opportunities like the ones offered inter alia by the implementation of the Net Zero Industry Academies, thus promoting access to innovative and quality education and training programmes for all workers across the Union. We welcome the momentum created by the European Year of Skills and commit to keeping skills as a policy priority and to updating the Skills Agenda that comes to an end in 2025.
13. Public Employment Services (PES) are essential for meeting the needs of jobseekers and employers and for offering them effective and accessible services that lead to decent work and skilled personnel, while reducing inactivity rates. We recall the importance of using their knowledge to support EU and national labour market policies and call for further support of their capacity to use data and digital technology. We underline the importance of fostering labour market access, in particular for the long-term unemployed, older workers, underrepresented groups and groups in vulnerable situations. Private employment services equally have an important role to play in this respect.
14. We are particularly committed to investing in our young people, as their dynamism, entrepreneurship, talent and creativity will be the key determining factors of Europe's current and future prosperity. We reconfirm the importance of the Reinforced Youth Guarantee and fair traineeships and apprenticeships.

15. We commit to fight discrimination in society and on the labour market, including in recruitment, and to strive for a Union of Equality. We call for the evaluation of the anti-discrimination strategies and of the need for their renewal, in particular those expiring in 2025, and we call for a deepening of the work on the EU anti-discrimination and anti-racism frameworks to combat discrimination based on sex, racial or ethnic origin, religion or belief, disability, age or sexual orientation through an intersectional approach. In this context, we recall the importance of promoting Roma equality, inclusion and participation.
16. We recognise the important progress made to advance gender equality at the EU level, which should be reinforced to overcome all remaining obstacles to gender equality and the full realization of women's rights. We call for a new and ambitious Gender Equality Strategy pursuing a dual approach combining gender mainstreaming with specific measures, while fostering the principle of intersectionality. We call for continued action to tackle gender segregation and to close the gender employment, pay, pension and care gaps and for necessary measures to ensure that pre-existing societal gender stereotypes are not maintained or replicated in emerging sectors. We also call for determined action to combat all forms of violence against women and domestic violence and harmful gender stereotypes.

Fair working conditions

17. We are determined to fully exploit the opportunities that new technologies and digital ecosystems bring for innovation and increased productivity. However, uncertainties persist surrounding the progressive proliferation of platform work, artificial intelligence, and algorithmic management on workplace dynamics. Actions are needed to ensure fair working conditions in key areas for the digital age, such as telework, the right to disconnect and platform work, incorporating the 'human in control' principle for artificial intelligence in the world of work and regulating algorithmic management, information and consultation of workers.

18. We strive to bring more people to the labour market, increase productivity and number of hours worked, improve working conditions, including through social dialogue and collective bargaining. We stress the need to recognise the skills and qualifications within Europe, and in an inter-operable way those of third country nationals. We take note of the Commission Action Plan on Labour and skills shortages in the EU, the “Demographic change in Europe: a toolbox for action” and the proposal for an EU Talent Pool.
19. We will take measures to foster fair and effective labour mobility across the European Union for EU and third-country nationals. Initiatives to improve the ability to detect fraud and abuse, as well as increasing the capacity and enhancing the cross-border cooperation of national labour inspectorates may also contribute to further improving working conditions, with special attention to measures in the areas of sub-contracting, and agency work. The creation of counselling and support networks for mobile workers as well as improving access to information for workers, enterprises and social partners should be supported. The forthcoming evaluation of the European Labour Authority represents an opportunity to reflect upon its further development, its role and competences.
20. While it is a priority to preserve and create new jobs to boost the economic performance of the Union, equal attention should be paid to the quality of these jobs. Decent working conditions are vital to attract and retain workers, while strong collective bargaining, adequate and fair wages, supporting inclusive growth and preventing in-work poverty, are essential to restore the labour share of income. We recall the key role of the social partners in this domain.

21. Guaranteeing collective bargaining and social dialogue as well as promoting employee involvement and workers and their representatives' right to information, consultation and participation –based on trust and cooperation with employers– is indispensable to a flexible and inclusive adaptation to the changes in the European labour market and to enable them to have an active role in anticipating and shaping the current major transitions.
22. The social economy proposes a model of social and economic development capable of offering high-performance, inclusive and sustainable economic activities that serve the collective interest. We recognise the added value of the Council recommendation on developing social economy framework conditions, also in the context of the San Sebastian Manifesto and the Liège Roadmap for Social Economy in the EU.
23. In relation to occupational safety and health, we reconfirm the "vision zero" approach aiming to prevent work related deaths. While respecting the role of the social partners, further evidence-based adaptation of the relevant regulations and frameworks may be considered so as to better incorporate both the psychosocial risks, e.g. those linked to the digital transition, including negative impacts on mental health. With regard to specific hazards stemming from climate change such as heat stress or severe weather events it is important to encourage their prevention, in addition to speeding up the setting of minimum standards regarding hazardous substances and fostering the evolution towards substituting them, with particular attention to the prevention of occupational cancers. We reaffirm the need to pursue efforts to prevent, remedy and eliminate violence and harassment at work.
24. The experience of the European instrument for temporary Support to mitigate Unemployment Risks in an Emergency (SURE) and its ongoing evaluation may provide lessons for the effectiveness of future EU schemes.

25. We recommit to reaching the renewed Barcelona targets on early childhood education and care and recall the importance of investing in universally accessible, affordable, high-quality childcare, including by guaranteeing workforce professionalisation and fair working conditions. Further implementing and strengthening the European Child Guarantee is key, including with an improvement of its monitoring.

Social protection and inclusion

26. While there is a need to safeguard the fiscal sustainability of pension systems, continued efforts are also needed to improve the adequacy of pensions. At the EU level, a strengthened coordination between the delivery of the Ageing Report, the Pension Adequacy Report and the Long-Term Care Report would ensure complementarity and coherence of monitoring.
27. While addressing existing and increasing needs in the health and long-term care sectors, a strong focus on prevention as well as adequate, equal and affordable access to care is key. While taking into account national contexts and division of competences, action could include addressing workforce needs, with attention to training, working conditions and support for collective bargaining.
28. Labour market transformations reinforce the need for a continuous improvement of adequate national social protection systems. It is thus a key priority to intensify mutual learning and further monitor the implementation of the Council Recommendation on access to social protection for workers and the self-employed.

29. To guarantee the free movement of EU citizens and to ensure the portability of their social security rights within the Union, a modernisation of our social security coordination rules is key. More legal certainty, more transparency and more cooperation between Member States is needed for the benefit of mobile citizens. To make our social protection systems more user friendly for mobile citizens, workers and employers, and to facilitate enforcement and combat unfair practices, we call for a comprehensive vision on digitalisation and for continued steps to further implement and complement the Electronic Exchange of Social Security Information system.
30. We underline the need to give effect to the right and freedom of access for all to accessible, affordable and high-quality public services and services of general interest. While taking into account national contexts, we emphasize the importance of investing in high-quality services, taking into account the specific needs of vulnerable groups.
31. The fight against poverty and for social inclusion is a core dimension of the European welfare states. To make substantial progress towards the EU headline target and tackle the multidimensional issue of social exclusion, we recall the importance of an integrated approach in tackling poverty.
32. The implementation of the Council recommendation on adequate minimum income ensuring active inclusion should play a role in further developing social safety nets at national level, ensuring basic protection of the active population and effective take-up of their entitlements, while facilitating smooth transitions to the labour market of those who can work.

33. To respect and promote the rights of persons with disabilities, further steps should be taken to mainstream the disability perspective in all EU policies and to develop an ambitious second phase of the Strategy for the Rights of Persons with Disabilities in accordance with the United Nations Convention on the Rights of Persons with Disabilities (UNCRPD). For persons with mental health issues, we could build further on the Comprehensive Approach to Mental Health.
34. Homelessness remains an issue in many Member States, along with challenges related to housing affordability, particularly in urban areas, to energy poverty and to the high cost of living impacting a broad range of people, but mostly those on low incomes, calling for integrated strategies and follow-up at EU level. Taking into account national competences, we call for action on accessible, efficient, green and affordable social housing to meet the housing needs of all, to eradicate homelessness by 2030 and to adopt ‘a housing first’ principle to foster access to housing. We call to strengthen the European Platform on Combating Homelessness.

Governance

35. We reiterate that the European Semester, with its economic and social aspects, should remain a key framework to monitor the implementation of the Pillar, including via the Social Scoreboard and a framework to identify risks of upward social convergence in particular to the progress achieved towards the 2030 EU and national targets on employment, skills, and poverty reduction.

36. We recall the importance of ensuring an integrated approach in the European Semester, including via an effective cooperation and joint reflections between the relevant filières of the Council. We stress the need to continue and deepen the work on the concept of social investment with the aim to fully understand and exploit the potential of skills, labour market and social policies for economic growth. We stress the need to ensure that budgetary policies have no adverse effects on household and individual incomes, with unintended consequences of heightened poverty risks and social inequality.
37. Renewed efforts to improve evidence-based policymaking are needed. In addition to enhanced mutual learning opportunities, we recall the importance of developing common guiding principles and standards on the use of impact assessment and evaluation tools. Furthermore, we stress the need to invest in more timely harmonised EU, national and sub-national statistics, and to facilitate access to data for monitoring and enforcement purposes while ensuring compliance with data protection regulations.
38. We call for the European Pillar of Social Rights to be mainstreamed in all relevant policy domains. Ensuring policy synergies is crucial for establishing a high-quality and efficient system by investing in people. To make sure that policies in all domains do not exacerbate poverty or inequality, we commit to strengthen the use of distributional impact assessments. The potential of social conditionality for EU funding should be assessed and further explored. We call for sustainable public procurement, including to promote collective bargaining. In this light, the social clause in the Directive on public procurement could be evaluated.

39. The European Pillar of Social Rights along with international labour standards should serve as a compass for the external action of the EU, including through its trade policy. With a view to the enlargement of the EU, enhanced cooperation with the candidate countries, assisting them in the implementation of the social *acquis* and fostering upwards social convergence, is key. Support to and promotion of social dialogue, social partners and collective bargaining in accession countries is also needed. We equally commit to further cooperation with the countries neighbouring the EU, including through the Union for the Mediterranean.
40. In promoting social rights, the EU should further enhance the cooperation with the Council of Europe and promote the effective implementation of the European Social Charter and its protocols.
41. We reconfirm our commitment to the ILO, including with regards to the definition of global norms, and the values of the International Labour Organisation and welcome the participation of the Commission and Member States in the Global Coalition for Social Justice.
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