



2025/2646(RSP)

8.4.2025

DRAFT MOTION FOR A RESOLUTION

pursuant to Rule 115(2) and (3) of the Rules of Procedure

on the draft Commission implementing regulation laying down rules for the application of Regulation (EU) 2024/1991 of the European Parliament and of the Council as regards a uniform format for national restoration plans (D105588/02 – 2025/2646(RSP))

Committee on the Environment, Climate and Food Safety

Member responsible: Mathilde Androuët

B10-0000/2025

**European Parliament resolution on the draft Commission implementing regulation laying down rules for the application of Regulation (EU) 2024/1991 of the European Parliament and of the Council as regards a uniform format for national restoration plans
(D105588/02 – 2025/2646(RSP))**

The European Parliament,

- having regard to the draft Commission implementing regulation laying down rules for the application of Regulation (EU) 2024/1991 of the European Parliament and of the Council as regards a uniform format for national restoration plans (D105588/02),
 - having regard to Regulation (EU) 2024/1991 of the European Parliament and of the Council on nature restoration and amending Regulation (EU) 2022/869¹, and in particular Article 15(7) thereof,
 - having regard to Article 39 of the Treaty on the Functioning of the European Union (TFEU),
 - having regard to Article 191 TFEU, which requires that environmental policy take into account the potential benefits and costs of action or lack of action, as well as the economic and social development of the Union as a whole,
 - having regard to the General Agreement on Tariffs and Trade (GATT 1994) and the World Trade Organization (WTO) Agreement on Agriculture, in particular the need to safeguard the competitiveness of European agricultural products and avoid trade distortions,
 - having regard to Articles 6 and 33 of Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union²,
 - having regard to Article 11 of Regulation (EU) No 182/2011 of the European Parliament and of the Council of 16 February 2011 laying down the rules and general principles concerning mechanisms for control by Member States of the Commission's exercise of implementing powers³,
 - having regard to Rule 115(2) and (3) of its Rules of Procedure,
 - having regard to the motion for a resolution of the Committee on the Environment, Climate and Food Safety,
- A. whereas Article 39 TFEU lays down the objectives of the common agricultural policy, including the need to increase agricultural productivity, ensure a fair standard of living

¹ OJ L, 2024/1991, 29.7.2024, ELI: <http://data.europa.eu/eli/reg/2024/1991/oj>.

² OJ L, 2024/2509, 26.9.2024, ELI: <http://data.europa.eu/eli/reg/2024/2509/oj>.

³ OJ L 55, 28.2.2011, p. 13, ELI: <http://data.europa.eu/eli/reg/2011/182/oj>.

for the agricultural community, stabilise markets, and secure food supplies; whereas, the implementation of uniform restoration obligations could, however, place a disproportionate burden on farmers, reduce productive land and hinder the viability of agricultural operations in certain regions;

- B. whereas Article 191 TFEU requires the Union’s policy on the environment to take into account not only available scientific and technical data and environmental conditions but also the economic and social development of the Union as a whole and the balanced development of its regions, yet the draft implementing regulation fails to provide adequate flexibility for Member States to tailor restoration plans to their national circumstances, thereby risking negative socio-economic consequences, particularly in rural and agricultural areas;
- C. whereas the Union is bound by its obligations under the WTO, including the GATT 1994 and the Agreement on Agriculture; whereas disproportionate land use restrictions or reductions in agricultural output resulting from the draft implementing regulation could undermine the international competitiveness of Union agricultural products and affect compliance with international trade rules;
- D. whereas Regulation (EU, Euratom) 2024/2509, and in particular Article 6 thereof, requires strict compliance with fundamental budgetary principles to ensure that the Union’s multiannual budget is not compromised; whereas Article 33 of that Regulation requires sound financial management and the efficient use of appropriations, linking budgetary performance to specific indicators and ensuring rigorous use of Union funds; whereas Part 6 of and Annex VII to the impact assessment of 22 June 2022⁴ accompanying the proposal for Regulation (EU) 2024/1991 outline the expected impacts and costs of that Regulation; whereas the draft implementing regulation, in view of the tens of billions of euros in commitments it entails, risks generating financial obligations that conflict with the requirements of Articles 6 and 33 of Regulation (EU, Euratom) 2024/2509, by introducing budgetary rigidity that could weaken the Union’s finances and undermine the effective management of public funds;
1. Considers that the draft Commission implementing regulation exceeds the implementing powers provided for in Regulation (EU) 2024/1991, in particular by introducing a rigid and overly prescriptive format for national restoration plans that would undermine the discretion of Member States to tailor restoration measures to their specific ecological and socio-economic conditions;
 2. Considers that the objectives of the draft Commission implementing regulation do not sufficiently reflect the objectives of Article 39 TFEU, especially with regard to the need to increase agricultural productivity, support rural economies, and preserve food security within the Union, nor does it take into account the potential consequences for the Union’s compliance with its international trade obligations under the WTO, including the competitiveness of European agricultural exports;
 3. Considers that the draft Commission implementing regulation does not include clear criteria to ensure compliance with the principles of proportionality, subsidiarity and better regulation, nor does it allow for the flexibility necessary for Member States to

⁴ SWD(2022)0167.

adapt restoration plans in accordance with their national priorities and regional specificities;

4. Considers that the draft Commission implementing regulation fails to include clear criteria ensuring that the financial commitments resulting from such implementing regulation do not lead to a deterioration of the Union budget, in breach of the principles of sound financial management and budgetary efficiency which are essential for the Union's economic stability and security, in accordance with Articles 12 and 23 of Regulation (EU, Euratom) 2024/2509;
5. Calls on the Commission to withdraw its draft implementing regulation and to submit a new draft to the committee;
6. Instructs its President to forward this resolution to the Council and the Commission, and to the governments and parliaments of the Member States.