

7 December 2025

António Costa
President of the European Council

Ursula von der Leyen
President of the European Commission

Dear António, Dear Ursula,

Since the beginning of Russia's full-scale invasion in 2022, Europe has been steadfast in its support to Ukraine. We do this because it is the morally correct thing to do, but also because Russia's imperialistic ambitions threaten European security beyond Ukraine. Thus, Ukraine is fighting also for our freedom and for our values. We are committed to finding a long-term robust support that will strengthen Ukraine.

Considering the current scale and urgency of Ukraine's budgetary and military needs, we strongly support the Commission's proposal of a reparations loan funded by the cash balances from the immobilized Russian assets in the EU. In addition to being the most financially feasible and politically realistic solution, it addresses the fundamental principle of Ukraine's right to compensation for damages caused by the aggression.

Time is of the essence. By reaching a decision on the reparations loan at the European Council in December we have the opportunity of putting Ukraine in a stronger position to defend itself and a better position to negotiate a just and lasting peace.

We stand ready to work constructively together with you to this end.

Yours sincerely,

Kristen Michal, Prime Minister, Estonia

Gitanas Nausėda, President, Lithuania

Petteri Orpo, Prime Minister, Finland

Donald Tusk, Prime Minister, Poland

Micheál Martin, Taoiseach, Ireland

Ulf Kristersson, Prime Minister, Sweden

Evika Siliņa, Prime Minister, Latvia