EUROPEAN
COMMISSION

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ANNEXES 1 to 4

SENSITIVE*
UNTIL ADOPTION

ANNEXES

to the

COMMUNICATION FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT, THE COUNCIL, THE EUROPEAN ECONOMIC AND SOCIAL COMMITTEE AND THE COMMITTEE OF THE REGIONS

Commission work programme 2027

European Union - standing up for one another

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Annex I: New initiatives[1]

No.	Policy objective	Initiatives
A new plan for Europe's sustainable prosperity and competitiveness		
1.	**Single Market**	**Preventing market segmentation by suppliers** (legislative or non-legislative, Q3 2027)
2.	**Competitiveness**	**Proposal on permitting acceleration** (legislative or non-legislative, Q3 2027)
3.	**Single Market**	**Single market barriers Prevention** (legislative or non-legislative, Q3 2027)
4.	**Completing the Banking Union**	**Omnibus on bank financing - competitiveness and simplification** (legislative, incl. impact assessment, Article 114 TFEU, Q1 2027)
5.	**Diversification on critical raw materials**	**European Corporation on Critical Raw Materials** (legislative or non-legislative)
6.	**Digital**	**Digital transformation package, simplification and copyright** (legislative, incl. impact assessment, Articles 53, 62, 114, 173 (3) TFEU, Q2 2027)
7.	**Simplification of regulatory environment in transport**	**Transport simplification package** (legislative, incl. impact assessment, Article 91 TFEU, Q1 2027)
8.		**RefuelEU Aviation** (legislative, incl. impact assessment, Article 100 (2) TFEU, Q2 2027)
9.	**Energy**	**Post- 2030 framework and simplification package** (legislative, incl. impact assessment, Article 194 TFEU)
A new era for European Defence and Security		

[1] In this annex, the Commission provides further information, as far as available, on the initiatives included in its work programme, in line with the Interinstitutional Agreement on Better Law-making. This information, which is provided in brackets next to each initiative, is indicative only and subject to change during the preparatory process, notably in view of the outcome of an impact assessment process. Simplification initiatives or initiatives with a strong simplification dimension are presented with a blue background.

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No.	Policy objective	Initiatives
10.	**Migration**	**Update of visa rules** (legislative, Article 77(2) TFEU, Q1 2027)
11.	**Internal security**	**International data exchange for police cooperation (Prüm international)** (legislative, incl. impact assessment, Articles 87(2)(a), 88(2) TFEU, Q2 2027)
Supporting people, strengthening our societies and our social model		
12.	**Housing**	**Housing simplification package** (legislative, incl. impact assessment, Q2 2027)
13.	**Fairness in care**	**European care deal** (non-legislative, Q2 2027)
14.	**Higher education**	**European Universities alliances 2.0** - **A legal status for European Universities alliances (amendment of the European Grouping of Territorial Cooperation Regulation)** (legislative, incl. impact assessment, Article 175 TFEU, Q4 2027) - **European Universities alliances: driving innovation and boosting Europe's competitiveness** (non-legislative, Q4 2027)
15.	**Skills**	**Skills guarantee** (non-legislative, Q3 2027)
16.	**Cohesion**	**Right to stay** (non-legislative, Q1 2027)
Sustaining our quality of life: food security, water and nature		
17.	**Competitiveness and decarbonisation**	**Review of the heavy-duty vehicles CO2 standards** (legislative, incl. impact assessment, Article 192(1) TFEU, Q3 2027)
18.	**Water**	**European water initiative** (legislative or non-legislative, Q2 2027)
19.	**Climate adaptation**	**European heatwave plan** (non-legislative, Q2 2027)
20.	**Nature**	**Review of nature protection directives including Birds, Habitat, Natura 2000**(legislative or non-legislative, Q3 2027)
Protecting our democracy, upholding our values		

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No.	Policy objective	Initiatives
21.	**Equality**	**Commission Recommendation on banning conversion practices** (non-legislative, Q2 2027)
22.	**Safety in politics**	**Commission Recommendation on safety in politics** (non-legislative, Q1 2027)
23.	**Transparency in politics**	**Review of the political advertising Regulation** (legislative, incl. impact assessment, Articles 16, 114 TFEU)

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Annex II: Priority pending proposals

No.	Full Title	References
A new plan for Europe's sustainable prosperity and competitiveness		
1.	**European Product Act (standardisation)**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on European standardisation, repealing Regulation (EU) No 1025/2012 of the European Parliament and of the Council	COM(2026) 780 final 2026/0307 (COD) 6.10.2026
2.	**Public Procurement Act**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on public contracts and concessions, repealing Directives 2014/23/EU, 2014/24/EU and 2014/25/EU, and amending Regulations (EC) No 1370/2007, (EU) 2023/1542, (EU) 2024/1157, (EU) 2024/1252, (EU) 2024/1735, (EU) 2024/1781, (EU) 2024/2847, (EU) 2024/3110 and (EU) 2025/40, and Directives 2008/98/EC, (EU) 2019/882, (EU) 2022/2381, (EU) 2023/1791 and (EU) 2024/1760 (Public Procurement Act)	COM(2026) 590 final 2026/0265 (COD) 9.09.2026
3.	**Emissions trading system (ETS) review**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2015/757 and (EU) 2023/1805 to simplify and streamline monitoring, reporting and verification and to align with revisions of the EU Emissions Trading System	COM(2026) 620 final 2026/0210 (COD) 17.07.2026
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2003/87/EC as regards revised benchmark values for the heat and fuel benchmarks for the period from 2026 to 2030	COM(2026) 619 final 2026/0211(COD) 17.07.2026
	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2003/87/EC and Decision (EU) 2015/1814 as regards driving competitiveness and cost-effective decarbonisation	COM(2026) 616 final 2026/0212 (COD) 17.07.2026
4.	**Network charges and taxation**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2019/943, as regards future-proofing electricity bills in the Union, through reducing system costs and fostering electrification and digitalisation	COM(2026) 600 final 2026/0203 (COD) 17.07.2026

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No.	Full Title	References
5.	**Omnibus packages**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2017/1369 and Regulation (EU) 2020/740 as regards simplification and better use of digital options for energy and tyre labelling - *Omnibus XII: energy product legislation*	COM(2026) 565 final 2026/0169 (COD) 24.6.2026
	Proposal for a COUNCIL DIRECTIVE amending Directives 2003/49/EC, 2009/133/EC, 2011/96/EU, (EU) 2016/1164, (EU)2017/1852, (EU) 2025/50 as regards the simplification of the Union framework on direct taxation and supporting growth and competitiveness of the EU - *Omnibus XI: taxation*	COM(2026) 560 final 2026/0163 (CNS) 24.6.2026
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EC) No 999/2001, (EC) No 1829/2003, (EC) No 1831/2003, (EC) No 852/2004, (EC) No 853/2004, (EC) No 396/2005, (EC) No 1099/2009, (EC) No 1107/2009, (EU) No 528/2012, (EU) 2017/625 as regards the simplification and strengthening of food and feed safety requirements - *Omnibus X: food and feed safety*	COM(2025) 1030 final 2025/0410 (COD) 16.12.2025
	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Council Directive 98/58/EC and Directive 2009/128/EC of the European Parliament and of the Council as regards the simplification and strengthening of food and feed safety requirements, and repealing Council Directives 82/711/EEC and 85/572/EEC - *Omnibus X: food and feed safety*	COM(2025) 1021 final 2025/0409 (COD) 16.12.2025
	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 92/6/EEC to exempt certain N2 electric vehicles from the requirement to install and use a speed limitation device - *Omnibus IX: automotive*	COM(2025) 999 final 2025/0424 (COD) 16.12.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EC) No 561/2006, (EU) 2018/858, (EU) 2019/2144 and (EU) 2024/1257 of the European Parliament and of the Council as regards the simplification of technical requirements and testing procedures for motor vehicles and repealing Council Directive 70/157/EEC and Regulation No 540/2014 of the European Parliament and of the Council - *Omnibus IX: automotive*	COM(2025) 993 final 2025/0422 (COD) 16.12.2025
	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2008/98/EC, 2010/75/EU, (EU) 2015/2193 and (EU) 2024/1785 of the European Parliament and of the Council as regards simplification of some requirements and reduction of administrative burden - *Omnibus VIII: environmental legislation*	COM(2025) 986 final 2025/0394 (COD) 10.12.2025
	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2007/2/EC as regards simplification of certain requirements for the establishment of the Infrastructure for Spatial Information in the Union - *Omnibus VIII: environmental legislation*	COM(2025) 985 final 2025/0393 (COD) 10.12.2025

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No.	Full Title	References
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on speeding-up environmental assessments - *Omnibus VIII: environmental legislation*	COM(2025) 984 final 2025/0391 (COD) 10.12.2025
	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL suspending the application of the rules on the appointment of authorised representatives for extended producer responsibility for waste, waste electrical and electronical equipment and single use plastic waste - *Omnibus VIII: environmental legislation*	COM(2025) 983 final 2025/0396 (COD) 10.12.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL suspending the application of the rules on the appointment of an authorised representative for extended producer responsibility for batteries and waste batteries and packaging and packaging waste - *Omnibus VIII: environmental legislation*	COM(2025) 982 final 2025/0395 (COD) 10.12.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2023/1542 and Regulation (EU) 2024/1244 as regards simplification of some requirements and reduction of administrative burden - *Omnibus VIII: environmental legislation*	COM(2025) 981 final 2025/0397 (COD) 10.12.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) 2016/679, (EU) 2018/1724, (EU) 2018/1725, (EU) 2023/2854 and Directives 2002/58/EC, (EU) 2022/2555 and (EU) 2022/2557 as regards the simplification of the digital legislative framework, and repealing Regulations (EU) 2018/1807, (EU) 2019/1150, (EU) 2022/868, and Directive (EU) 2019/1024 (Digital Omnibus) - *Omnibus VII: digital*	COM(2025) 837 final 2025/0360 (COD) 19.11.2025
6.	**Chips Act 2**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on a framework of measures for strengthening the Union's semiconductor ecosystem, repealing Regulation (EU) 2023/1781 (Chips Act 2.0)	COM(2026) 504 final 2026/0139 (COD) 3.06.2026
7.	**Cloud and AI Development Act**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing a framework of measures for strengthening Europe’s cloud and AI ecosystem (Cloud and AI Development Act)	COM(2026) 502 final 2026/0138 (COD) 3.06.2026
8.	**Industrial accelerator Act**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing a framework of measures for the acceleration of industrial capacity and decarbonisation in strategic sectors and amending Regulations (EU) 2018/1724, (EU) 2024/1735 and (EU) 2024/3110	COM(2026) 100 final 2026/0068 (COD) 4.03.2026

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No.	Full Title	References
9.	**Digital Networks Act**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on digital networks, amending Regulation (EU) 2015/2120, Directive 2002/58/EC and Decision No 676/2002/EC and repealing Regulation (EU) 2018/1971, Directive (EU) 2018/1972 and Decision No 243/2012/EU (Digital Networks Act)	COM(2026) 16 final 2026/0013 (COD) 21.01.2026
10.	**EU Cybersecurity Act**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the European Union Agency for Cybersecurity (ENISA), the European cybersecurity certification framework, and ICT supply chain security and repealing Regulation (EU) 2019/881 (The Cybersecurity Act 2)	COM(2026) 11 final 2026/0011 (COD) 20.01.2026
11.	**Automotive package**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2019/631 as regards CO2 emission performance standards for new light duty vehicles and vehicle labelling and repealing Directive 1999/94/EC	COM(2025) 995 final 2025/0420 (COD) 16.12.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on clean corporate vehicles	COM(2025) 994 final 2025/0421 (COD) 16.12.2025
12.	**Revision of the medical devices Regulations**	
	Proposal for a Regulation of the European Parliament and of the Council amending Regulations (EU) 2017/745 and (EU) 2017/746 as regards simplifying and reducing the burden of the rules on medical devices and in vitro diagnostic medical devices, and amending Regulation (EU) 2022/123 as regards the support of the European Medicines Agency for the expert panels on medical devices and Regulation (EU) 2024/1689 as regards the list of Union harmonisation legislation referred to in its Annex I	COM(2025) 1023 final, 2025/0404(COD), 16.12. 2025
13.	**Biotech Act**	
	Proposal for a Regulation of the European Parliament and of the Council on establishing a framework of measures for strengthening Union's biotechnology and biomanufacturing sectors particularly in the area of health and amending Regulations (EC) No 178/2002, (EC) No 1394/2007, (EU) No 536/2014, (EU) 2019/6, (EU) 2024/795 and (EU) 2024/1938 (European Biotech Act),	COM(2025)1022 final, 2025/0406 (COD) , 16.12. 2025

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No.	Full Title	References
	Proposal for a Directive of the European Parliament and of the Council amending Directives 2001/18/EC and 2010/53/EU as regards the placing on the market of genetically modified micro-organisms and the processing of organs, COM(2025)1031	COM(2025) 1031 2025/0405 COD, 16.12. 2025.
14.	**European Grids package**	
	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives (EU) 2018/2001, (EU) 2019/944, (EU) 2024/1788 as regards acceleration of permit-granting procedures	COM(2025) 1007 final 2025/0400 (COD) 10.12.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on guidelines for trans-European energy infrastructure, amending Regulations (EU) 2019/942, (EU) 2019/943 and (EU) 2024/1789 and repealing Regulation (EU) 2022/869	COM(2025) 1006 final 2025/0399 (COD) 10.12.2025
15.	**Savings and Investments Union - Market integration and supervision package**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) No 1095/2010, No 648/2012, No 600/2014, No 909/2014, 2015/2365, 2019/1156, 2021/23, 2022/858, 2023/1114, No 1060/2009, 2016/1011, 2017/2402, 2023/2631 and 2024/3005 as regards the further development of capital market integration and supervision within the Union	COM(2025) 943 final 2025/0383 (COD) 4.12.2025
	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives 2009/65/EC, 2011/61/EU and 2014/65/EU as regards the further development of capital market integration and supervision within the Union	COM(2025) 942 final 2025/0382 (COD) 4.12.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on settlement finality and repealing Directive 98/26/EC and amending Directive 2002/47/EC on financial collateral arrangements	COM(2025) 941final 2025/0381 (COD) 4.12.2025
16.	**Savings and Investments Union - Supplementary pensions package**	
	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directives (EU) 2016/2341 and 2016/97 as regards the strengthening of the framework for occupational retirement provision	COM(2025) 842 final 2025/0362 (COD) 20.11.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2019/1238 on a pan-European Personal Pension Product (PEPP)	COM(2025) 840 final 2025/0363 (COD) 20.11.2025

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No.	Full Title	References
17.	**Savings and Investments Union - Information**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2019/2088 on sustainability-related disclosures in the financial services sector (SFDR), Regulation (EU) No 1286/2014 on key information documents for packaged retail and insurance-based investment products (PRIIPs) and repealing Commission Delegated Regulation (EU) 2022/1288	COM(2025) 841 final 2025/0361 (COD) 20.11.2025
18.	**European Business Wallets**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the establishment of European Business Wallets	COM(2025) 838 final 2025/0358 (COD) 19.11.2025
19.	**EU Inc.**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on THE 28TH REGIME CORPORATE LEGAL FRAMEWORK - 'EU INC.'	COM(2026) 321 final 2026/0074 (COD) 18.03.2025
20.	**Digital euro**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the establishment of the digital euro	COM(2023) 369 final 2023/0212 (COD) 28.06.2023
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the provision of digital euro services by payment services providers incorporated in Member States whose currency is not the euro and amending Regulation (EU) 2021/1230 of the European Parliament and the Council	COM(2023) 368 final 2023/0211 (COD) 28.06.2023
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the legal tender of euro banknotes and coins	COM(2023) 364 final 2023/0208 (COD) 28.06.2023
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21.	**Fair labour mobility package (including the Skills Portability Initiative)**	

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No.	Full Title	References
	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2005/36/EC as regards the digitalisation of procedures and recognition of professional qualifications issued outside the Union and Regulation (EU) No 1024/2012	COM(2026) 995 final 2026/0273 (COD) 15.09.2026
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on portability of qualifications and skills and amending Regulation (EU) 2018/1724 ('Skills Portability Act')	COM(2026) 992 final 2026/0274 (COD) 15.09.2026
	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the recognition of qualifications of third-country nationals	COM(2026) 990 final 2026/0275(COD) 15.09.2026
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2019/1149 establishing a European Labour Authority, Regulation (EU) 2016/589 on a European network of employment services (EURES), workers' access to mobility services and the further integration of labour markets and Regulation (EU) No 1024/2012 on administrative cooperation through the Internal Market Information System, and repealing Commission Implementing Decisions (EU) 2017/1256, (EU) 2018/170, (EU) 2018/1020 and (EU) 2018/1021	COM(2026) 985 final 2026/0272 (COD) 15.09.2026
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on digitalising the coordination of social security systems, laying down a framework for the European Social Security Pass (ESSPASS) and amending Regulations (EC) No 883/2004, (EC) No 987/2009 and (EU) No 2018/1724	COM(2026) 980 final 2026/0271 (COD) 15.09.2026
22.	**European affordable housing Act**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing a framework for measures in Member States to safeguard housing affordability and availability (Affordable Housing Act)	COM(2026) 599 final 2026/0268 (COD) 9.09.2026
Delivering together and preparing our Union for the future		
23.	**Multiannual Financial Framework 2028-2034**	
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Single Market and Customs Programme for the period 2028-2034 and repealing Regulations (EU) 2021/444, (EU) 2021/690, (EU) 2021/785, (EU) 2021/847 and (EU) 2021/1077	COM(2025) 590 final 2025/0590 (COD) 3.09.2025

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No.	Full Title	References
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Justice programme for the period 2028-2034 and repealing Regulation (EU) 2021/693	COM(2025) 463 final 2025/0255 (COD) 3.09.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the exchange, assistance and training programme for the protection of the euro against counterfeiting for the period 2028-2034 (the 'Pericles V' programme) and repealing Regulation (EU) 2021/840	COM(2025) 462 final 2025/0258 (COD) 3.09.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security for the period 2028-2034 and amending Regulation (EU) 2023/955 and Regulation (EU, Euratom) 2024/2509	COM(2025) 565 final 2025/0240 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the conditions for the implementation of the Union support to the Common Agriculture Policy for the period from 2028 to 2034	COM(2025) 560 final 2025/0241 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the conditions for the implementation of the Union support to the Common Fisheries Policy, to the European Ocean Pact and of the Union's maritime and aquaculture policy as part of the National and Regional Partnership Fund set out in Regulation (EU) […] [NRP Fund] for the period from 2028 to 2034	COM(2025) 559 final 2025/0235 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the European Social Fund as part of the National and Regional Partnership Plan set out in Regulation (EU) […] [NRPPlan] establishing conditions for the implementation of the Union support to quality employment, skills and social inclusion for the period from 2028 to 2034	COM(2025) 558 final 2025/0239 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on establishing the European Competitiveness Fund ('ECF'), including the specific programme for defence research and innovation activities, repealing Regulations (EU) 2021/522, (EU) 2021/694, (EU) 2021/697, (EU) 2021/783, repealing provisions of Regulations (EU) 2021/696, (EU) 2023/588, and amending Regulation (EU) [EDIP]	COM(2025) 555 final 2025/0555 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 1308/2013 as regards the school fruit, vegetables and milk scheme ('EU school scheme'), sectoral interventions, the creation of a protein sector, requirements for hemp, the possibility for marketing standards for cheese, protein crops and meat, application of additional import duties, rules on the availability of supplies in time of emergencies and severe crisis and securities	COM(2025) 553 final 2025/0237 (COD) 16.07.2025

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No.	Full Title	References
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the European Fund for Regional Development including for European Territorial Cooperation (Interreg) and the Cohesion Fund as part of the Fund set out in Regulation (EU) […] [NRP] and establishing conditions for the implementation of the Union support to regional development from 2028 to 2034	COM(2025) 552 final 2025/0238 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing Global Europe	COM(2025) 551 final 2025/0227 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the 'AgoraEU' programme for the period 2028-2034, and repealing Regulations (EU) 2021/692 and (EU) 2021/818	COM(2025) 550 final 2025/0550 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Erasmus+ programme for the period 2028-2034, and repealing Regulations (EU) 2021/817 and (EU) 2021/888	COM(2025) 549 final 2025/0222 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the Union Civil Protection Mechanism and Union support for health emergency preparedness and response, and repealing Decision No 1313/2013/EU (Union Civil Protection Mechanism)	COM(2025) 548 final 2025/0223 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Connecting Europe Facility for the period 2028-2034, amending Regulation (EU) 2024/1679 and repealing Regulation (EU) 2021/1153	COM(2025) 547 final 2025/0221 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing a budget expenditure tracking and performance framework and other horizontal rules for the Union programmes and activities	COM(2025) 545 final 2025/0545 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing Horizon Europe, the Framework Programme for Research and Innovation, for the period 2028-2034 laying down its rules for participation and dissemination, and repealing Regulation (EU) 2021/695	COM(2025) 543 final 2025/0543 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Union support for internal security for the period from 2028 to 2034	COM(2025) 542 final 2025/0542 (COD) 16.07.2025

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No.	Full Title	References
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Union support for the Schengen area, for European integrated border management and for the common policy on visas for the period from 2028 to 2034	COM(2025) 541 final 2025/0541 (COD) 16.07.2025
	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing the Union support for asylum, migration and integration for the period from 2028 to 2034	COM(2025) 540 final 2025/0540 (COD) 16.07.2025

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Annex III: Withdrawals[2]

No.	References	Title	Reasons for withdrawal
A new plan for Europe's sustainable prosperity and competitiveness			
1.	COM(2011)827 final 2011/0391 (COD)	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on common rules for the allocation of slots at European Union airports	Obsolete: The Commission has launched a fitness-check and will decide on the basis of its findings on the way forward.
2.	COM(2015)586 final 2015/0270 (COD)	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 806/2014 in order to establish a European Deposit Insurance Scheme	The file has been pending with co-legislators more than 10 years and is to be replaced by the proposals on banking competitiveness in Q1 2027.
3.	COM(2018)147 final 2018/0072 (CNS)	Proposal for a COUNCIL DIRECTIVE laying down rules relating to the corporate taxation of a significant digital presence	The file has been pending with the Council for more than eigth years (last discussed in 2019). The file is unlikely to secure support in the Council within a reasonable timeframe, particularly as taxation matters require unanimity.
4.	COM(2018)148 final 2018/0073 (CNS)	Proposal for a COUNCIL DIRECTIVE on the common system of a digital services tax on revenues resulting from the provision of certain digital services	The file has been pending with the Council more than eight years (last discussed in 2019). It is unlikely to secure support in the Council within a reasonable timeframe, particularly as taxation matters require unanimity.
5.	COM(2021)563 final 2021/0213 (CNS)	Proposal for a COUNCIL DIRECTIVE restructuring the Union framework for the taxation of energy products and electricity (recast)	The file has been pending with the Council for more than five years. The Council failed to secure an agreement in November 2025. The file is unlikely to secure support in the Council within a reasonable timeframe, particularly as taxation matters require unanimity.

[2] This list includes pending legislative proposals, which the Commission intends to withdraw within six months.

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No.	References	Title	Reasons for withdrawal
6.	COM(2023)166 final 2023/0085 (COD)	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on substantiation and communication of explicit environmental claims (Green Claims Directive)	The file has been pending with co-legislators more than three years. The Council failed to agree on a negotiating mandate in June 2024. Attemps by the Council presidency in 2025 to advance discussions did not succeed and the file is unlikely to secure support in the Council within a reasonable timeframe.
7.	COM(2023)262 2023/0158 (CNS) *Covering remaining part of the proposal after file split*	Proposal for a COUNCIL DIRECTIVE amending Directive 2006/112/EC as regards VAT rules relating to taxable persons who facilitate distance sales of imported goods and the application of the special scheme for distance sales of goods imported from third territories or third countries and special arrangements for declaration and payment of import VAT	The file has been pending with the Council more than three years. While part of the proposal has been adopted, no agreement has been achieved on the remaining provision. Progress on the file is unlikely within a reasonable timeframe, should it not secure support in the currently ongoing discussions in Council.
8.	COM(2023)360 final 2023/0205 (COD)	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on a framework for Financial Data Access and amending Regulations (EU) No 1093/2010, (EU) No 1094/2010, (EU) No 1095/2010 and (EU) 2022/2554	The file has been pending with co-legislators more than three years. No trilogues have taken place since June 2025 and the file is unlikely to secure support in the Council within a reasonable timeframe.
9.	COM(2023)528 2023/0320 (CNS)	Proposal for a COUNCIL DIRECTIVE establishing a Head Office Tax system for micro, small and medium sized enterprises, and amending Directive 2011/16/EU	The file has been pending with the Council almost three years without progress. It is unlikely to secure support in the Council within a reasonable timeframe, particularly as taxation matters require unanimity.
10.	COM(2023)532 2023/0321 (CNS)	Proposal for a COUNCIL DIRECTIVE on Business in Europe: Framework for Income Taxation (BEFIT)	The file has been pending with the Council almost three years without progress. It is unlikely to secure support in the Council within a reasonable timeframe, particularly as taxation matters require unanimity.
11.	COM(2023)533 final 2023/0323 (COD)	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on combating late payment in commercial transactions	The file has been pending with co-legislators more than three years and a sizeable number of Member States opposes further work on the proposal. The file is therefore unlikely to secure support in the Council within a reasonable timeframe.
A new era for European Defence and Security			

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No.	References	Title	Reasons for withdrawal
12.	COM(2021)753 2021/0387 (COD)	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on measures against transport operators that facilitate or engage in trafficking in persons or smuggling of migrants in relation to illegal entry into the territory of the European Union	The file has been pending with co-legislators more than five years. It is unlikely to secure an agreement between the European Parliament and the Council within a reasonable timeframe.
13.	COM(2022)189 final 2022/0135 (COD)	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) 2018/1806, listing the third countries whose nationals must be in possession of visas when crossing the external borders and those whose nationals are exempt from that requirement (Kuwait, Qatar)	Obsolete: a new methodology for visa exemptions is in place, as announced in the visa strategy, and Kuwait and Qatar are part of the first countries to use it. Discussions are ongoing in the Council on the methodology for visa exemptions for these countries.
14.	COM(2022)650 final 2022/0134 (COD)	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL concerning the status of third-country nationals who are long-term residents (recast)	The file has been pending with co-legislators more than four years and the last trilogues took place in November 2023. In addition, elements of the recast may feed into future legislation to attract talent for innovation. The file is unlikely to secure an agreement between the European Parliament and the Council within a reasonable timeframe.
Supporting people, strengthening our societies and our social model			
15.	COM(2023)515 2023/0314 (COD)	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) No 1024/2012 and (EU) 2018/1724 as regards the use of the Internal Market Information System and the Single Digital Gateway for the purposes of certain requirements laid down by Directive (EU) .../... of the European Parliament and of the Council on European cross-border associations (COM(2023)516))	The file has been pending with co-legislators more than three years. Despite maintaining the file upon the Parliament's request, the Commission notes the continued opposition by several Member States and absence of discussions in Council under several successive Presidencies. It is unlikely to secure an agreement between the European Parliament and the Council within a reasonable timeframe.
16.	COM(2023)516 2023/0315 (COD)	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on European cross-border associations	The file has been pending with co-legislators more than three years. It is unlikely to secure an agreement between the European Parliament and Council within a reasonable timeframe.
Sustaining our quality of life: food security, water and nature			

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No.	References	Title	Reasons for withdrawal
17.	COM(2025)173 2025/0090 (COD)	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on the conservation and sustainable use of marine biological diversity of areas beyond national jurisdiction	Discussions in the Council are not progressing. The file is unlikely to secure an agreement between the European Parliament and the Council within a reasonable timeframe.
Protecting our democracy, upholding our values			
18.	COM(2021)777 final	COMMUNICATION FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT AND THE COUNCIL A more inclusive and protective Europe: extending the list of EU crimes to hate speech and hate crime	Alignment with the discontinued work on the matter in Council. In addition, the Commission is considering proposing a Directive on combating online incitement to violence and hatred.
19.	COM(2023)636 2023/0462 (COD)	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulations (EU) No 1024/2012 and (EU) 2018/1724 as regards certain requirements laid down by Directive (EU) XXXX/XXXX	The file has been pending with co-legislators more than three years. It is unlikely to secure an agreement because of the continued clear opposition by several Member States and absence of discussions in Council under several successive Presidencies.
20.	COM(2023)637 2023/0463 (COD)	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing harmonised requirements in the internal market on transparency of interest representation carried out on behalf of third countries and amending Directive (EU) 2019/1937	The file has been pending with co-legislators close to three years. No compromise text has been reached in Council so far and the file will be withdrawn in absence of further progress.
A global Europe: Leveraging our power and partnerships			
21.	COM(2004)466 2004/0148 (COD)	Proposal for a COUNCIL REGULATION on special conditions for trade with those areas of the Republic of Cyprus in which the Government of the Republic of Cyprus does not exercise effective control	The file has been pending with co-legislators 22 years. It is blocked in the Council and the European Parliament has not yet voted on a committee report. The file is unlikely to secure an agreement between the European Parliament and the Council within a reasonable timeframe.

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No.	References	Title	Reasons for withdrawal
22.	COM(2025)494	Proposal for a COUNCIL DECISION on the signing, on behalf of the European Union, of the Agreement between the European Union and the Arab Republic of Egypt, in the form of an exchange of letters, amending and supplementing the Agreement for scientific and technological cooperation between the European Union and the Arab Republic of Egypt, setting out the terms and conditions for the participation of the Arab Republic of Egypt in the Partnership for Research and Innovation in the Mediterranean Area (PRIMA) with regard to Horizon Europe	Superfluous: Egypt became an associated country to Horizon Europe.
23.	COM(2025)495	Proposal for a COUNCIL DECISION on the conclusion on behalf of the European Union, of the Agreement between the European Union and the Arab Republic of Egypt, in the form of an exchange of letters, amending and supplementing the Agreement for scientific and technological cooperation between the European Union and the Arab Republic of Egypt, setting out the terms and conditions for the participation of the Arab Republic of Egypt in the Partnership for Research and Innovation in the Mediterranean Area (PRIMA) with regard to Horizon Europe	Superfluous: Egypt became an associated country to Horizon Europe.

Annex IV: Envisaged repeals

No.	Policy area	Title	Reasons for repeal
1.	Road transport	Council Regulation (EEC) No 3916/90 of 21 December 1990 on measures to be taken in the event of a crisis in the market in the carriage of goods by road	Will be repealed in the context of the 2027 transport simplification package.
2.	Agriculture	Commission Regulation (EEC) No 863/91 of 8 April 1991 on the special sale of intervention butter for export to the Soviet Union and amending Regulation (EEC) No 569/88	Specific scheme for the special sale of intervention butter for export to the Soviet Union. The provisions were time bound and are no longer relevant.

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No.	Policy area	Title	Reasons for repeal
3.	Agriculture	Commission Regulation (EEC) No 2451/91 of 12 August 1991 on supplies of butter and skimmed-milk powder to Bulgaria	Establishes quantities and prices for a tender of butter and skimmed-milk powder to be supplied to Bulgaria in 1991. The provisions were time bound and are no longer relevant.
4.	Agriculture	Commission Regulation (EEC) No 2535/91 of 22 August 1991 amending Regulation (EEC) No 863/91 on the special sale of intervention butter for export to the Soviet Union and amending Regulation (EEC) No 569/88	Prolongs a specific scheme for the special sale of intervention butter for export to the Soviet Union to 31 October 1991 with imports having to be effected not later than 31 December 1991. The provisions were time bound and are no longer relevant.
5.	Agriculture	Commission Regulation (EEC) No 2677/91 of 9 September 1991 fixing the quantities exceeding normal carry-over stocks in the territory of the former German Democratic Republic	Establishes excess quantities of carry-over stocks for certain agricultural goods in the territory of the former German Democratic Republic for the period from 1 July 1990 to 30 June 1991. The provisions therefore concerned a specific period and are no longer relevant.
6.	Trade	Council Regulation (EC) No 3036/94 of 8 December 1994 establishing economic outward processing arrangements applicable to certain textiles and clothing products reimported into the Community after working or processing in certain third countries	Establishes special economic outward-processing arrangements for textiles and clothing exported for processing and subsequently reimported. Outward processing is now covered by the Union Customs Code.
7.	Trade	Commission Regulation (EC) No 3017/95 of 20 December 1995 laying down provisions for the implementation of Council Regulation (EC) No 3036/94 establishing economic outward processing arrangements applicable to certain textile and clothing products reimported into the Community after working or processing in certain third countries	Provides the administrative machinery for Regulation 3036/94, including prior authorisations, standard forms, checks, cooperation between authorities and quantitative-limit management. Abolition of the underlying scheme would ordinarily remove the operational purpose of these implementing arrangements.
8.	Intercultural dialogue	Decision No 1983/2006/EC of the European Parliament and of the Council of 18 December 2006 concerning the European Year of Intercultural Dialogue (2008)	Established the European Year of Intercultural Dialogue (2008), including activities, coordination, financing and evaluation. The implementation period and final-assessment deadline of Decision No 1983/2006/EC establishing the European Year of Intercultural Dialogue (2008), ended on 31 December 2009 and the financial envelope for implementation covered the period 1 January 2007 – 31 December 2008 so this decision has become obsolete.

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No.	Policy area	Title	Reasons for repeal
9.	Agriculture	Commission Decision of 20 December 2006 setting up a scientific group of experts for designations of origin, geographical indications and traditional specialities guaranteed (2007/71/EC)	In the framework of Council Regulations (EC) No 509/2006 and (EC) No 510/2006, Commission Decision 2007/71 has set up a scientific group of experts to support the Commission with scientifical knowledge in assessing applications for registration of designations of origin, geographical indications and traditional specialities guaranteed. However, such group is actually not envisaged under this Regulation. It has also rarely been consulted when the two 2006 Regulations were in force and it has no longer been consulted since Regulation (EU) No 1151/2012 entered into force. Therefore there is no longer a need for this group. The Decision is obsolete and can be repealed.
10.	Creativity and Innovation	Decision No 1350/2008/EC of the European Parliament and of the Council of 16 December 2008 concerning the European Year of Creativity and Innovation (2009)	Established the European Year of Creativity and Innovation (2009), including national coordinators, European coordination meetings and supporting activities. These arrangements served a specific Year; financing operated through existing programmes rather than a permanent standalone programme.
11.	Transport	Commission Regulation (EU) No 176/2011 of 24 February 2011 on the information to be provided before the establishment and modification of a functional airspace block	The provisions of Commission Regulation (EU) No 176/2011 are obsolete, as functional airspace blocks are no longer required under Regulation 2024/2803 (EU) of the European Parliament and of the Council of 23 October 2024 on the implementation of the Single European Sky.
12.	Ageing	Decision No 940/2011/EU of the European Parliament and of the Council of 14 September 2011 on the European Year for Active Ageing and Solidarity between Generations (2012)	Established the European Year for Active Ageing and Solidarity between Generations (2012). The Year has ended and the Commission issued its implementation and overall-assessment report, COM(2014) 562, supporting the conclusion that the event-specific organising and reporting functions have been fulfilled.

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No.	Policy area	Title	Reasons for repeal
13.	Citizens	Decision No 1093/2012/EU of the European Parliament and of the Council of 21 November 2012 on the European Year of Citizens (2013)	Established the European Year of Citizens (2013). The initiative has ended and the Commission delivered its implementation and assessment report, COM(2014) 687. Its event-specific coordination and implementation functions therefore appear exhausted.
14.	Development	Decision No 472/2014/EU of the European Parliament and of the Council of 16 April 2014 on the European Year for Development (2015)	Established the European Year for Development (2015) and its public-information, participation and awareness activities. The designated period has ended, suggesting that the instrument has exhausted its prospective campaign function.

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