



Council of the  
European Union

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**NOTE**

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From: General Secretariat of the Council  
To: Council

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Subject: European Council meeting (24 and 25 March 2022)  
– Draft conclusions

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*In accordance with Article 3(1) of the Rules of Procedure of the European Council, delegations will find attached the draft conclusions prepared by the President of the European Council, in close cooperation with the member of the European Council representing the Member State holding the six-monthly Presidency of the Council and with the President of the Commission.*

*The European Council held an exchange of views with the President of the United States, Joe Biden, on transatlantic cooperation in the context of the Russian military aggression against Ukraine.*

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## **I. RUSSIAN MILITARY AGGRESSION AGAINST UKRAINE**

1. Russia's war of aggression against Ukraine grossly violates international law and is causing massive loss of life and injury to civilians. Russia is directing attacks against the civilian population and is targeting civilian objects, including hospitals, medical facilities, schools and shelters. These crimes must stop immediately. Those responsible, and their accomplices, will be held to account.
2. The European Council urges Russia to urgently guarantee safe passage to civilians entrapped in war zones, to immediately release all hostages and to provide uninterrupted humanitarian access. It also urges Russia to fully respect its obligations under international law, including international humanitarian law and the recent order by the International Court of Justice.
3. The European Council demands that Russia immediately suspend its military operations in the territory of Ukraine, immediately and unconditionally withdraw all forces and military equipment from the entire territory of Ukraine, and fully respect Ukraine's territorial integrity, sovereignty and independence within its internationally recognised borders.

4. The European Union stands by Ukraine and its people. It will continue to provide coordinated political, financial, material and humanitarian support. The European Union has so far adopted significant sanctions that have had a massive impact on Russia and Belarus, and remains ready to move quickly with further coordinated sanctions.
5. The Russian military aggression against Ukraine has forced millions of people to flee their homes. Many of them have found shelter and safety in the European Union, facilitated by the temporary protection mechanism. The European Council pays tribute to all the citizens, organisations and governments across Europe who have shown solidarity to those fleeing this atrocious war.
6. This crisis represents a significant challenge for the infrastructure and public services of hosting States, notably at the borders with Ukraine. The European Council recognises all the efforts already made to welcome refugees fleeing the war in Ukraine, and calls on all Member States to intensify their efforts in a continued spirit of unity and solidarity. It also calls for work to be urgently taken forward on the recent Commission proposals to support Member States so as to ensure that EU funding for refugees and their hosts can be mobilised rapidly. It calls on the Member States, with support of the Commission, to develop contingency plans to address also the medium and long-term needs.
7. The European Union is committed to ensuring continuous and uninterrupted electricity and gas flows to Ukraine. The European Council welcomes the recent synchronisation of Ukrainian and Moldovan grids with the EU's. The safety of Ukrainian nuclear facilities must be ensured, including with the support of the International Atomic Energy Agency.

8. Bearing in mind the destruction and enormous losses brought upon Ukraine by Russia's military aggression, the European Union is committed to provide support to the Ukrainian Government for its immediate needs and, once the Russian onslaught has ceased, for the reconstruction of a democratic Ukraine. To that end, the European Council agrees to set up a Ukraine Solidarity Trust Fund and calls for preparations to start without delay.
9. The European Council calls for an international conference to be organised in due time to raise funding under the Ukraine Solidarity Trust Fund.

## **II. SECURITY AND DEFENCE**

10. Recalling the Versailles agenda, the European Council held a strategic debate on security and defence, taking into account the new security situation in Europe which is a major shift in its strategic environment.
11. The European Council endorses the Strategic Compass, which provides the strategic guidance for the next decade and defines a coherent set of actions, ways and means, and clear targets required for this new impetus by:
  - a) enabling the European Union to act more quickly and decisively when facing crises;
  - b) securing our interests and protecting our citizens by strengthening the European Union's capacity to anticipate and mitigate threats;
  - c) stimulating investments and innovation to jointly develop the necessary capabilities and technologies;
  - d) deepening our cooperation with partners to achieve common goals.

It invites the Council to immediately take work forward on the implementation of the Strategic Compass, according to the timetable therein.

12. The European Council looks forward to an analysis to be developed by the Commission by mid-May, in coordination with the European Defence Agency, of the defence investment gaps and the proposals on any further initiative necessary to strengthen the European defence industrial and technological base. This will feed into efforts to strengthen the European Union's resilience and to increase its security and defence capacity through more and better investments, focusing on identified strategic shortfalls. It invites the Council to advance work on the recent Commission proposals.
13. In order to strengthen the defence capabilities of the European Union and of Member States, the full potential of the European Union's funding instruments and initiatives, in particular the European Defence Fund and the Permanent Structured Cooperation, the Capability Development Plan and the Coordinated Annual Review on Defence, should be harnessed. In addition, measures should be taken by the end of 2022 to promote and facilitate access to private funding for the defence industry, also by making best use of the possibilities offered by the European Investment Bank. The European Council will regularly assess the implementation of the Strategic Compass and progress in the area of security and defence. It will provide further guidance if needed.

### **III. ENERGY** *[p.m. provisional text to be adapted based on proposals from the Commission]*

14. The European Union will phase out its dependency on Russian gas, oil and coal imports as soon as possible. Therefore, the European Council looks forward to the comprehensive and ambitious plan, elaborated in close coordination with Member States, that the Commission will submit to this effect by the end of May 2022.

15. Sustained high energy prices have an increasingly negative impact on citizens and businesses, which is further compounded by the Russian military aggression against Ukraine. The European Council discussed how to provide further relief to the most vulnerable consumers and to support European businesses in the short term.

The European Council:

- a) invites the Member States and the Commission to continue to make best use of the toolbox [, including the new State aid crisis framework]. As proposed by the Commission, temporary taxation of windfall profits can be a useful source of financing;
  - b) tasks the Council to examine in more detail and as a matter of urgency the additional concrete short-term options presented by the Commission, in particular so as to address the contagion effect of gas prices in electricity markets.
16. The European Council reviewed the EU's immediate term preparedness and tasked the Council to take forward the proposals by the Commission on EU gas storage policy. Refilling of gas storage across the Union should start as soon as possible. With a view to next winter, Member States and the Commission will urgently:
- a) coordinate measures to ensure adequate levels of gas storage;
  - b) work together on the joint purchase of gas, LNG and hydrogen;
  - c) establish the necessary solidarity mechanisms;
  - d) complete and improve our interconnections.
17. Energy security and climate neutrality can only be achieved if the European Union relies on a robust and fully interconnected internal electricity market and a well-functioning carbon market. The European Council discussed how to take forward work on monitoring and optimising their functioning. It invites the Commission to take any necessary initiatives, also taking into account the final ACER report.

#### **IV. ECONOMIC ISSUES**

18. The European Council calls for work to be taken forward on the implementation of the Versailles Declaration on building a more robust economic base, notably by reducing our strategic dependencies in the most sensitive areas such as critical raw materials, semi-conductors, health, digital and food and by pursuing an ambitious and robust trade policy, as well as by fostering investment.
19. Thirty years after its creation the Single Market remains one of the European Union's primary assets for sustainable growth and job creation, and is key for accelerating its green and digital transitions as well as strengthening the resilience of our economies. For the Single Market to realise its full potential for the benefit of European consumers and contribute to boosting productivity and increasing competitiveness of European businesses, the European Council calls for:
  - a) strictly implementing and enforcing the Single Market rules and ensuring that all companies comply with EU harmonised standards and competition rules;
  - b) implementing the industrial strategy and the SME strategy;
  - c) completing the Single Market, in particular for digital and services;
  - d) closely monitoring and preventing bottlenecks as well as removing remaining unjustified barriers and administrative burdens, and avoiding new ones;
  - e) better interconnecting ecosystems across Member States, securing and diversifying supply chains;
  - f) sustaining the European Union's capacity as an international standard setter.

20. The European Council held an exchange of views on recent economic developments. It endorses the policy priorities of the Annual Sustainable Growth Survey and invites Member States to reflect them in their National Reform Programmes and Stability or Convergence Programmes. It also endorses the draft Council Recommendation on the economic policy of the euro area.
21. [The European Council invites the Council to take work forward on the Commission's communication on rising food prices and global food security, which sets out both short-term measures to address food affordability in the European Union and help farmers facing high input costs, and medium-term measures to support the transition to a sustainable food system.]
22. The European Council invites the Commission, in coordination with international partners, to prioritise work on global food security, in particular by supporting food security and agriculture in Ukraine and food-deficit third countries.

## **V. COVID-19**

23. The European Council reviewed coordination efforts in response to the COVID-19 pandemic.
24. It took stock of progress in the deployment of international cooperation on global health governance and solidarity, including through an improved roll-out of vaccines and, under the auspices of the World Health Organization, work on a future instrument to strengthen pandemic prevention, preparedness and response. It also welcomes the progress made concerning the issue of intellectual property rights in the World Trade Organization.

## **VI. EXTERNAL RELATIONS**

25. The European Council prepared the EU-China summit to be held on 1 April 2022. It exchanged views on relations with China in the new global context, in particular the Russian military aggression against Ukraine.
26. The European Council discussed the prolonged political crisis in Bosnia and Herzegovina.

## **VII. NEXT STEPS**

27. The European Council will revert to all these issues at a special meeting.
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